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FM AMEMBASSY ROME  
TO AMEMBASSY LUANDA PRIORITY  
SECSTATE WASHDC PRIORITY 3465  
INFO USMISSION GENEVA  
AMEMBASSY KINSHASA  
AMEMBASSY NAIROBI  
AMEMBASSY HARARE  
AMEMBASSY LUSAKA  
AMEMBASSY YAOUNDE  
AMEMBASSY WINDHOEK  
AMEMBASSY GABORONE  
AMEMBASSY BRAZZAVILLE  
USMISSION USUN NEW YORK

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SECSTATE WASHDC PRIORITY 3467  
INFO USMISSION GENEVA  
AMEMBASSY KINSHASA  
AMEMBASSY NAIROBI  
AMEMBASSY HARARE  
AMEMBASSY LISAKA

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SENSITIVE

LUANDA FOR USAID RHELLYER AND HEVANS  
 GENEVA FOR RMA FOR NANCE KYLOH  
 BRUSSELS FOR KFULLER AND KDEBLAUW  
 NSC FOR JDWORKEN  
 USUN FOR LSHESTACK

E.O. 12958: N/A

TAGS: E A I D E A G R A O R C E A G R A O R C E A G R A O R C E A G R A O R C E A G R A O R C E A G R A O R C E A G R A O R C E A G R A O R C E A G R A O R C P R E F W F P U N P R E F E A I D W F P U N P R E F

SUBJECT: MOUNTING CHALLENGES LAY AHEAD FOR THE U.N.

WORLD FOOD PROGRAM IN ANGOLA

113. ALREADY PROVIDING FOOD TO APPROXIMATELY ONE MILLION BENEFICIARIES, ENORMOUS PRESSURE IS BUILDING ON WFP/ANGOLA TO SIGNIFICANTLY EXPAND ITS PROGRAM IN ORDER TO MEET THE EMERGING NEW NEEDS THAT ARE PRESENTING THEMSELVES. DURING THE SEC'S VISIT, WFP/ANGOLA SENIOR MANAGEMENT AND THE WFP REGIONAL DIRECTOR (WHOSE VISIT TO ANGOLA OVERLAPPED WITH THAT OF THE SEC'S) DID NOT SEEM TO HAVE A TRUE APPRECIATION OF THE URGENCY OF THE MOMENT. THIS CONCERN WAS SHARED BY THE U.S. MISSION IN ANGOLA, OCHA, AND THE UNDP RESIDENT REPRESENTATIVE/HUMANITARIAN COORDINATOR (PLEASE PROTECT). GIVEN THE INCREASE IN THE NUMBER OF NEEDY ANGOLANS AT THIS MOMENT AND THE LIKELIHOOD THAT THE NUMBERS WILL SIGNIFICANTLY INCREASE SOON, WFP'S READINESS AND RAPID RESPONSE CAPACITY IS LAGGING BEHIND. THE WFP LOGISTICS STAFF IS BEING PROACTIVE IN PLANNING

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FOR THE NEW ENVIRONMENT, BUT THE PROGRAM SECTION HAS NOT  
EFFECTIVELY PLANNED AND PREPARED, ALTHOUGH IT IS NOW IN  
A CATCH-UP MODE.

114. ON HER FIRST DAY IN LUANDA, THE SEC RECEIVED A WFP PIPELINE REPORT THAT ANTICIPATED NO INCREASE IN BENEFICIARY LEVELS IN THE COMING MONTHS. BY THE END OF THE WEEK, WFP HAD CONDUCTED A PLANNING EXERCISE THAT REFLECTED A POSSIBLE INCREASE OF 140,000 NEW BENEFICIARIES IN MAY, RISING STEADILY TO A POSSIBLE 650,000 BY SEPTEMBER, (THIS CASELOAD WOULD BE IN ADDITION TO THE NUMBERS IN THE NEW PRO). SUCH A FIGURE ANTICIPATES A SHORT-TERM INCREASE IN THE NUMBER OF SPONTANEOUS ARRIVALS IN THE PROVINCIAL CAPITALS, REACHING THE VULNERABLE PEOPLE LOCATED IN THE 36 IAS, A NEAR-TERM INCREASE IN THE NEED FOR NUTRITIONAL PROGRAMS, REFUGEES RETURNING HOME, AND PROVIDING FOOD FOR UNITA FAMILIES IN 32 OF THE 38 QUARTERING AREAS. IN APRIL, WFP PLANS TO PROVIDE FOOD TO APPROXIMATELY 961,000 PERSONS, 95 PERCENT OF WHICH IS EITHER FOR EMERGENCY GENERAL DISTRIBUTIONS OR NUTRITIONAL FEEDING PROGRAMS. IT IS CONCEIVABLE THAT WFP'S CASELOAD COULD REACH 1.7 MILLION BY LATE SUMMER. WITH THE MAJOR PLANTING SEASON IN SEPTEMBER/OCTOBER, IT IS VERY LIKELY THERE WILL BE SIGNIFICANT FOOD NEEDS IN ANGOLA UNTIL THE HARVEST THIS TIME NEXT YEAR.

WFP'S NEW PROTRACTED RELIEF AND RECOVERY OPERATION

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115. OVER THE LAST FIVE MONTHS, WFP/ANGOLA HAS BEEN  
 PREPARING ITS NEXT PRRO. THE CURRENT PRRO, WHICH BEGAN  
 APRIL 1, 2001, ENDS ON JUNE 30, 2002. THE NEW PRRO  
 BEGINS JULY 1, 2002 AND IS DESIGNED TO MEET THE  
 EMERGENCY AND RECOVERY NEEDS OF APPROXIMATELY 1.16  
 MILLION BENEFICIARIES PER MONTH OVER A PERIOD OF 18  
 MONTHS. IN IN-COUNTRY DISCUSSIONS, THE SEC RECOMMENDED  
 TO WFP THAT IT AMEND THE NEW PRRO DOCUMENT TO REFLECT  
 THE CURRENT SITUATION, SINCE THE CASELOAD UNDER THE  
 CURRENT PRRO IS ONE MILLION. THE NEW PRRO PROVIDES WFP  
 THE FLEXIBILITY TO PROGRAMMATICALLY RESPOND TO THE NEW  
 SITUATION, BUT NEITHER THE NARRATIVE, NOR THE BUDGET OR  
 PIPELINE ADDRESS THE CHANGES ON THE GROUND. THE  
 PROPOSED RE-WRITES WOULD NOT BE EXTENSIVE, BUT WOULD  
 PROVIDE WFP THE OPPORTUNITY TO PRESENT ITS CURRENT  
 THINKING ABOUT THE CHANGING ENVIRONMENT.

116. WFP'S EXECUTIVE BOARD (EB) MUST APPROVE ALL PRRO DOCUMENTS AND PRIOR TO THE EB THE PRRO IS THOROUGHLY REVIEWED BY WFP/HQ STAFF. IT WAS FINALIZED IN WFP HEADQUARTERS (HQ) BEFORE THE DEATH OF SAVIMBI IN

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	NSCE-00	OES-01	OIC-02	SEC-01	TEST-00	PRM-00	SAS-00
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FM AMEMBASSY ROME  
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[illegible]

SUBJECT: MOUNTING CHALLENGES LAY AHEAD FOR THE U.N.

## WORLD FOOD PROGRAM IN ANGOLA

FEBRUARY. THE DOCUMENT IS THEN SENT TO THE TRANSLATORS FOR TRANSLATION INTO ALL THE OFFICIAL UN LANGUAGES AND FINALLY SENT TO ALL MEMBERS OF THE EB FOR THEIR REVIEW PRIOR TO THE NEXT EB, WHICH MEETS MAY 13-24.

117. THE SEC ENCOUNTERED SEVERE RESISTANCE FROM WFP/ANGOLA, AS WELL AS FROM WFP/HQ, REGARDING THE NOTION OF RE-WRITING THE DOCUMENT. WFP FELT THE PROCESS WAS TOO FAR ALONG TO PULL IT BACK FOR RE-WRITES. WFP/ANGOLA WILL THEREFORE PROVIDE AN ADDENDUM AT THE EB, DESCRIBING THE CURRENT SITUATION IN ANGOLA. IT IS HIGHLY LIKELY THAT THE NEW PRRO, WHICH SPANS 18 MONTHS, WILL HAVE TO BE COMPRESSED TO 12-14 MONTHS TO ACCOMMODATE THE HIGHER BENEFICIARY FIGURES AND TONNAGE REQUIREMENTS.

18. IT SHOULD BE NOTED THAT THE POSSIBILITY OF ALSO LAUNCHING AN EMERGENCY OPERATION (EMOP) AT THIS TIME, OR UNCLASSIFIED

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SWITCHING TO AN EMOP INSTEAD OF A PRRO, IS NOT IDEAL IN  
THE ANGOLAN CONTEXT. EVEN THOUGH THERE ARE SEVERE  
EMERGENCY NEEDS RIGHT NOW, WFP HAS BEEN FORCED OVER THE  
LAST YEAR TO FOCUS A LARGE PERCENTAGE OF ITS EFFORTS ON  
EMERGENCY ACTIVITIES. THE BENEFICIARY NUMBERS WILL RISE  
IN THE SHORT TERM, BUT THE TYPES OF PROGRAMS WILL BE  
VERY SIMILAR TO ITS CURRENT EMERGENCY ACTIVITIES. AS  
THE COUNTRY, AT LAST, MAY BE ABLE TO MOVE TOWARDS A REAL  
RECOVERY PERIOD, THE PRRO PROVIDES THE MECHANISM TO  
ACHIEVE THIS. AND AS STATED ABOVE, THE NEW PRRO  
PROVIDES THE FLEXIBILITY TO CONDUCT EMERGENCY AND  
RECOVERY PROGRAMS SIMULTANEOUSLY.

519. NOTE: WFS IS ON GOING PRRO (WHICH ENDS ON JUNE 30, 2002), COVERS 1.04 MILLION BENEFICIARIES WITH A 228,782 METRIC TON PROGRAM, AND IS VALUED AT USD 167.7 MILLION. THE PROPOSED DRAFT PRRO WOULD INCREASE THE BENEFICIARY COVERAGE LEVEL TO 1.16 MILLION (A TEN PERCENT INCREASE), (305,598 METRIC TONS) AT A COST OF USD 233.5 MILLION. THE ENDING BENEFICIARY COVERAGE IS 1.16 MILLION. IT WOULD FURTHER SIGNIFICANTLY INCREASE BOTH TONNAGE AND COST I.F.V.R.I.S. FOR THE ANGOLA OPERATION. END NOTE.

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WFP'S PIPELINE

120. DEPENDING ON HOW MUCH THE CASELOAD INCREASES IN THE  
COMING WEEKS, WFP'S PIPELINE WILL SUFFER RUPTURES IN THE  
SUPPLY OF MAIZE IN LATE JUNE OR EARLY JULY. THE RECENT  
CONTRIBUTION FROM THE U.S. DEPARTMENT OF AGRICULTURE  
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(USDA) 416(B) OF 37,900 MT (WHICH INCLUDES 37,000 MT  
MAIZE, 1,000 MT OF OIL AND 1,700 MT CSB) IS DUE TO  
ARRIVE IN ANGOLAN PORTS IN TWO SHIPMENTS. THE CSB AND  
OIL ARE PROJECTED TO ARRIVE MID-JUNE, BUT THE MAIZE NOT  
UNTIL MID TO LATE JULY. LOOKING FURTHER DOWN THE  
ANNUAL, PULSES ARE SCHEDULED TO ARRIVE IN AUGUST. OIL AND  
SALT ARE NEEDED FOR SEPTEMBER AND ONWARDS. MAIZE AND  
CSB BREAK AGAIN IN OCTOBER THROUGH THE END OF THE YEAR.

121. THE NUTRITIONAL FEEDING CENTERS ARE CURRENTLY LACKING ADEQUATE QUANTITIES OF CORN-SOY BLEND (CSB) AND OIL DUE TO THE LATE ARRIVAL OF A SHIP. SUCH SHORTAGES HAVE A CRITICALLY DETRIMENTAL EFFECT ON THE INTEGRITY OF THE PROGRAMS. IN ADDITION, WFP HAS HAD TO STRAY OVER THE PAST MONTHS FROM THE INTERNATIONAL STANDARD RATION OF 2,100 KILOCALORIES (KC) RATION DUE TO SHORT-TERM BREAKS IN THE PIPELINE OF PARTICULAR COMMODITIES. FOR EXAMPLE, FEBRUARY AND MARCH RATIONS FOR NEW IDPS CONSISTED OF 1,939 KC. LAST SEPTEMBER AND OCTOBER RATIONS WERE ONLY 1.833 KC.

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	NSCE-00	OES-01	OIC-02	SEC-01	TEST-00	PRM-00	SAS-00
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SECSTATE WASHDC PRIORITY 3469

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SENSITIVE

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 GENEVA FOR RMA FOR NANCE KYLOH  
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 NSC FOR JDWORKEN  
 USUN FOR LSHESTACK

E.O. 12958: N/A

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SUBJECT: MOUNTING CHALLENGES LAY AHEAD FOR THE U.N.  
WORLD FOOD PROGRAM IN ANGOLA

W22. TO WFP'S CREDIT AND WITH THE ENCOURAGEMENT OF DONORS, IT HAS BEEN RATHER AGGRESSIVE ABOUT TRIMMING PEOPLE FROM ITS BENEFICIARY LISTS WHEN DEEMED POSSIBLE. AFTER TWO PLANTING CYCLES, WFP CONDUCTS A VULNERABILITY ASSESSMENT OF THE IDPS IN CAMPS AND EITHER CUTS THE RATIONS IN HALF OR COMPLETELY BASED ON THE RESULTS OF THE SURVEY. THIS HAS OCCURRED IN SIX IDP CAMPS NEAR LUENA. FOR INSTANCE.

## POSSIBILITY OF OTHER PIPELINES

123. WHEN MEETING WITH WFP'S IMPLEMENTING PARTNERS, THE SEC POSED THE QUESTION ABOUT INTEREST AMONG NGOS IN STARTING A SEPARATE PIPELINE. SCF/US, WHO IS ONE OF THE NGOS WITH A DEVELOPMENT ASSISTANCE PROGRAM (DAP) IN UNCLASSIFIED

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ANGOLA, SAID THAT THE FOUR DAP NGOS HAD DISCUSSED IT AND  
DECIDED THAT EVEN THOUGH THEY EXPERIENCE SOME  
FRUSTRATIONS WITH WFP'S OPERATIONS, WFP STILL HAD THE  
GREATER ABILITY TO CARRY OUT THE LOGISTICS OF MOVING  
FOOD IN ANGOLA. THUS, THEY HAD DECIDED NOT TO PURSUE  
THE IDEA.

WFP'S NEED FOR AGGRESSIVE RESOURCING

124. THE CURRENT PRRO IS 70 PERCENT RESOURCED, WITH 53 PERCENT COMING FROM THE USG. THE EUROPEAN UNION'S CONTRIBUTION IS 8 PERCENT, AND FRANCE AND ANGOLA ARE TIED WITH GIVING 2 PERCENT. ALL OTHER DONORS COME IN AT LESS THAN 2 PERCENT.

125. THE SEC TRIED TO IMPRESS UPON THE WFP COUNTRY DIRECTOR (CD) THE NEED TO NOW/NOW RING THE ALARM BELLS ABOUT THE IMMINENT BREAKS IN THE PIPELINE. SHE STATED THAT WITH THE COMPETING DROUGHT CRISIS DEVELOPING IN ANGOLA'S BACKYARD, CONTINUED NEEDS IN AFGHANISTAN AND NORTH KOREA, AND THE UNSETTLING SITUATION IN THE MIDDLE EAST, THAT WFP/ANGOLA WOULD HAVE TO BE AGGRESSIVE AND CREATIVE IN ITS RESOURCE MOBILIZATION EFFORTS.

226. AT THE SAME TIME, THE SEC URGED WFP/ANGOLA TO BE UNYIELDING IN PURSUING ADDITIONAL RESOURCES FROM THE GRA AND IN ENCOURAGING THEM TO TAKE ON THEIR SHARE OF THE BURDEN. SUCH EFFORTS WOULD BE LOOKED UPON FAVORABLY BY THE DONORS. THE GRA NO LONGER HAS THE WAR EXCUSE FOR UNCLASSIFIED

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NOT LIVING UP TO ITS RESPONSIBILITIES TO PROVIDE SOCIAL  
SERVICES TO ITS POPULATION. THE CD REPLIED THAT HE HAS  
BEEN DOING THIS, BUT THESE EFFORTS NEED TO BE RELENTLESS  
AND SHARED WITH THE DONORS.

127. NOTE: LUENA, THE GOVERNOR TOLD THE SEC THAT HE HAD SUBMITTED A BUDGET TO THE CENTRAL GOVERNMENT REQUESTING 70 MILLION USD FOR THE NEXT TWO YEARS FOR MEXICO PROVINCE. HE WAS AWAITING WORD FROM LUANDA. ONE OF HIS FIRST PRIORITIES IS TO REPAIR KEY BRIDGES IN THE PROVINCE. HE ALSO SAID THE CENTRAL GOVERNMENT WAS REALLOCATING FUNDS THUS FAR DEDICATED TO THE WAR EFFORT TO SOCIAL SERVICES. THE GRA HAS STATED ITS THREE TOP PRIORITIES FOR THE COUNTRY ARE THE REVITALIZATION OF AGRICULTURE, HEALTH, AND EDUCATION. END NOTE.

128. COMMENT: THE GRA IS SAYING ALL THE RIGHT THINGS, BUT ACTIONS ARE WHAT IS NEEDED NOW. IF IT DOES NOT HAVE THE CAPACITY TO DELIVER, THEN IT COULD PROVIDE FUNDS TO THE U.N. AGENCIES FOR IMPLEMENTATION. THE SEC SUGGESTED TO WFP, OCHA, AND TO OUR EMBASSY THAT THE GRA COULD GIVE

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	NSCE-00	OES-01	OTC-02	SEC-01	TEST-00	PRM-00	SAS-00



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SUBJECT: MOUNTING CHALLENGES LAY AHEAD FOR THE U.N.

WORLD FOOD PROGRAM IN ANGOLA  
IMPLEMENTED IN MOST PLACES. PDM IS CRUCIAL TO  
UNDERSTANDING HOW THE FOOD IS USED, WHETHER OR NOT THE  
QUANTITIES ARE ADEQUATE OR TOO HIGH, AND TO MONITOR  
NEPHEWARIOUS ACTIVITIES THAT HAVE BEEN HIGHLIGHTED IN THE  
SCF/UK REPORT ON SEXUAL EXPLOITATION IN THE REFUGEE  
CAMPS IN WEST AFRICA. THE SEC CLEARLY STRESSED THE  
IMPORTANCE OF ADDING THIS ELEMENT TO WFP'S PROGRAM.  
(NOTE: THE WFP EVALUATION MISSION ALSO MADE THIS  
RECOMMENDATION TO WFP/ANGOLA. END NOTE.)

1E. THE SEC HARD THAT TENSIONS WERE STARTING BETWEEN THE OLDER IDPS AND THE NEWER CASELOAD, WITH SOME OF THE NEWER CASELOAD COMPOSED OF UNITA FAMILIES. THE OLDER IDPS, SOME OF WHOM HAVE BEEN CUT FROM WFP'S BENEFICIARY LISTS DUE TO THEIR LEVEL OF COPING MECHANISMS, HAVE BEGUN TO COMPLAIN THAT THEY WERE DISPLACED BECAUSE OF UNITA'S WAR EFFORTS AND NOW UNITA FAMILIES ARE RECEIVING UNCLASIFIED

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FOOD, WHEN THEIR OWN RATIONS HAVE BEEN CUT. THIS WAS  
FLAGGED AS AN ISSUE THAT MAY HAVE TO BE ADDRESSED BY WFP  
IN THE NEAR FUTURE.

1F. THE SEC SUGGESTED THAT DISTRIBUTION METHODS (CLUSTER VERSUS SCOOPING) BE REVIEWED FOR EFFICIENCY AND EFFECTIVENESS. WFP/ANGOLA WAS REQUESTED TO CONSIDER PROVIDING ITS IPS WITH GUIDELINES REGARDING FOOD DISTRIBUTION BEST PRACTICES.

1G. WFP NEEDS TO IMPROVE ITS COORDINATION, TRANSPARENCY, AND INFORMATION FLOW WITH ITS IPS. SPECIFYING ONE OR TWO WFP INTERLOCUTORS (RATHER THAN A MYRIAD) FOR PROGRAMMING ISSUES WOULD GREATLY REDUCE CONFUSION. THE IPS SAID THEY ARE NOT RECEIVING ON A REGULAR BASIS THE MONTHLY PROVINCIAL COMMODITY ALLOTMENTS, NOR ARE THEY RECEIVING REPORTS OF WHAT WAS ACTUALLY DISTRIBUTED IN THE PROVINCES BY THE NGOS. WFP AGREED TO IMMEDIATELY START COPYING ALL THE LUANDA NGO OFFICES ON THE MONTHLY PROVINCIAL ALLOTMENTS IN AN EFFORT TO IMPROVE COMMUNICATIONS.

1H. FOOD-FOR-ORK (FFW) PROJECTS. UNDER THE CURRENT PRRO, FFW PROJECTS WERE TO MAKE UP THIRTY PERCENT OF WFP'S WORK. BUT EVEN BEFORE THE PRRO BEGAN IN APRIL 2001, THE FAA WAS CONDUCTING OPERATIONS IN AREAS THAT GENERATED LARGE NUMBERS OF IDPS, AND THOSE NUMBERS CONTINUED TO RISE. THERE WERE NOT ENOUGH RESOURCES TO ACCOMMODATE THE GROWING EMERGENCY NEEDS, THEREFORE FFW PROJECTS HAD TO BE SCALED BACK AND TODAY MAKE UP APPROXIMATELY 5 PERCENT OF WFP'S TOTAL CASELOAD. AS WFP

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STRUGGLES TO MAINTAIN ITS PIPELINE TO MEET EMERGENCY  
NEEDS, COMMODITIES AVAILABLE FOR FFW ACTIVITIES WILL  
MOST LIKELY REMAIN IN SHORT SUPPLY. THIS WILL IMPACT  
THE NUMBER OF INFRASTRUCTURE REHABILITATION PROJECTS  
THAT CAN BE SUPPORTED BY FFW FOR MONTHS TO COME.

## RECOMMENDATIONS

31. RECOMMENDATIONS ARE AS FOLLOWS:

- IT IS EXTREMELY IMPORTANT FOR THE DONOR COMMUNITY TO STRONGLY SUPPORT WFP'S EFFORTS NOW. SOME OF THE DIFFICULTIES THAT WFP HAS BEEN ENCOUNTERING WITH ITS RATIONS AND PIPELINE STEM FROM LACK OF DONOR SUPPORT (OTHERS ARE DUE TO LATE SHIPMENTS). THIS MAY HAVE BEEN UNDERSTANDABLE BECAUSE OF THE EXTENDED WAR, BUT THIS IS MOMENT IS THE MOST POSITIVE OPPORTUNITY FOR LASTING PEACE WE HAVE SEEN IN THE LAST THIRTY YEARS. A DEMARCHE TO DONORS WOULD BE HELPFUL IN HIGHLIGHTING ANGOLA'S

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SUBJECT: MOUNTING CHALLENGES LAY AHEAD FOR THE U.N.

SUBJECT: HOUSING CHALLENGES AHEAD FOR THE U.N.  
WORLD FOOD PROGRAM IN ANGOLA  
CURRENT STORY AND IMMEDIATE NEEDS.

- AT THE SAMETIME, THE DONOR COMMUNITY IN LUANDA AND THE U.N. MUST MAINTAIN UNRELENTING PRESSURE ON THE GRA TO FULFILL ITS RESPONSIBILITIES TO ITS POPULATION. IF IT DOES NOT HAVE THE LOGISTICAL CAPACITY OR EXPERTISE AT THIS MOMENT TO IMPLEMENT SOCIAL SERVICES, IT COULD VERY WELL PROVIDE FUNDING TO THE U.N. AGENCIES IN THE SHORT TERM. DONORS WILL ONLY FULLY SUPPORT THE HUMANITARIAN COMMUNITY, IF THEY ARE CONFIDENT THAT THE GRA WILL NOW TAKE ITS RESPONSIBILITIES SERIOUSLY.

- WFP IS EXPECTING SERIOUS PIPELINE BREAKS OF MAIZE IN LATE JUNE OR EARLY JULY. THE BREAK WILL BE ABOUT 4-6 WEEKS IN DURATION. CASH IS NEEDED NOW TO COVER THE GAP.

- USDA SHOULD EXPLORE THE POSSIBILITY OF ACCELERATING UNCLASSIFIED

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ITS MAIZE SHIPMENT OF 37,000 MT.

- WHEREVER POSSIBLE, ALL EFFORTS SHOULD BE MADE BY THE HUMANITARIAN COMMUNITY TO ADDRESS THE NEEDS OF THE PEOPLE NEAR THEIR HOME AREAS. THE PROVINCIAL CAPITALS ARE STRETCHED TO THE MAXIMUM. IT SHOULD BE RECOGNIZED HOWEVER, THAT SUCH EFFORTS COME WITH THE NEED FOR ADDITIONAL LOGISTICAL SUPPORT AND STAFF IN THE SHORT TERM.

- WFP/HQ SENIOR MANAGEMENT SHOULD SUPPORT WFP/ANGOLA TO MEET THE CHALLENGES IT IS CURRENTLY FACING. ADDITIONAL STAFF MAY BE NEEDED DURING THE NEXT SIX MONTHS.

- MULTIPLE LESSONS WERE LEARNED DURING THE 1995/96 DEMOBILIZATION EFFORT. THE CURRENT HUMANITARIAN COMMUNITY IN LUANDA SHOULD SEEK OUT THE LESSONS LEARNED FROM THAT PERIOD. ALSO SOME TRANSPERFENCE OF LESSONS LEARNED MIGHT COME FROM SIERRA LEONE'S CURRENT EFFORTS.

- WFP/ANGOLA'S PROGRAMMING SHOULD ADAPT THE FOLLOWING:

1A. THE REGISTRATION PROCESS OF NEW IDPS NEEDS TO BE REVIEWED AND TIGHTENED.

1B. THE CONNECTION BETWEEN THE VULNERABILITY ASSESSMENT MAPPING (VAM) WORK BEING DONE IN THE PROVINCES AND HOW ITS FINDINGS GUIDE THE CHOICE OF WFP'S BENEFICIARIES SHOULD BE CLEARER TO ALL WFP'S IPS.

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14. THE NUMBER OF FOOD AID MONITORS IN THE WFP SUB-OFFICES NEEDS TO BE INCREASED SO THAT ADEQUATE OVERSIGHT OF DISTRIBUTIONS AND POST-DISTRIBUTION MONITORING CAN BE PERFORMED.

1D. POST-DISTRIBUTION MONITORING (PDM) IS NOT BEING  
IMPLEMENTED IN MOST PLACES AND NEEDS TO BEGIN POSTHASTE.

19. WFP NEEDS TO MONITOR AND PREPARE FOR POTENTIAL TENSIONS BETWEEN THE OLDER IDPS AND THE NEWER CASELOAD, SOME OF WHICH ARE COMPOSED OF UNITA FAMILIES.

1F. DISTRIBUTION METHODS (CLUSTER VERSUS SCOOPING) SHOULD BE REVIEWED FOR EFFICIENCY AND EFFECTIVENESS.

16. WFP NEEDS TO IMPROVE ITS COORDINATION, TRANSPARENCY, AND INFORMATION FLOW WITH ITS IPS. SPECIFYING ONE OR TWO WFP INTERLOCUTORS (RATHER THAN A MYRIAD) FOR PROGRAMMING ISSUES WOULD GREATLY REDUCE CONFUSION.

#### 4H. FOR THE IMMEDIATE FUTURE, FOOD-FOR-WORK (FFW) AND

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